



FEDERAL BUREAU OF INVESTIGATION

Electronic Communication

Title: (U) Op	pening of Full Investigation	Date:	01/31/2019
From: WASHIN WF-			
Approved By:	SSA DAR A/CDC ASAC DU SAC Timothy M. Dunham		

Drafted	By:		
Case ID	#:	(U//) TROPIC VORTEX; MEDIA LEAK-NEWSPAPER;	
		VICTIM-	
		SENSITIVE INVESTIGATIVE MATTER-OTHE	ľR
		SENSITIVE MATTER	

Synopsis: (U//) To open a full investigation codenamed TROPIC VORTEX regardin n unauthorized public disclosure of U.S. Government classified information.

Details:

Deputy Attorney General (A/DAG) Dana Boente directed U.S. Attorney's Office District of Connecticut (USAO CT) Assistant U.S. Attorney (AUSA) John Durham to lead an investigation based on a criminal referral from the unauthorized public disclosure of U.S. Government classified information. In general, such investigations are conducted by the FBI's Counterintelligence Division (CD) with oversight from DOJ's National Security Division (NSD). However, at least one of the subjects of the investigation is a former senior FBI official who previously worked in NSD. To avoid a potential conflict of interest or an appearance thereof, the A/DAG assigned the investigation to AUSA Durham and the U.S. Postal Inspection Service (USPIS) instead of NSD

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Title: (U) Opening of Full Investigation Re: , 01/31/2019
and the FBI. On or about 22 December 2017, AUSA Durham and USPIS completed their investigation and provided a memorandum with their conclusions and recommendations to Attorney General Jeff Sessions. (The memorandum is classified and will be submitted to the case file in a separate document.)
(U//) In or about January 2019, CD received a draft memorandum from the USAO District of Columbia (DC) regarding the aforementioned investigation. (Upon finalization, the memorandum will be submitted to the case file in a separate document.) USAO DC indicated the investigation may contain information relevant to other FBI investigations of unauthorized public disclosures, including, but not limited to, ECHOS FATE (), FOGGY FALLS (), and SIRENS LURE (). In response, directed WFO to open a full investigation for the purposes of reviewing the investigation and/or incorporating any information relevant to these other investigations. Therefore, WFO is opening a full investigation codenamed TROPIC VORTEX regarding an unauthorized public disclosure of U.S. Government classified information.
(U//) As directed by CD Policy Guide , this investigation is being placed in a prohibited status and does not require any additional approvals to do so. As directed by CD Policy Guide , this investigation is being conducted as a criminal investigation and designated as a sensitive investigative matter as at least one of the subjects is a former senior FBI official. (U) The WFO point of contact for this investigation is Special Agent at

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FD-1036 (Rev. 10-16-2009)



FEDERAL BUREAU OF INVESTIGATION

Import Form

Form	Type:	LHM	- Letter	Head	Memorand	łum	Date:	02/0	4/2	201	19
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Title: (U) Notification of Inititation of Investigation

Approved By: SSA DARGIS MARK B

Drafted By:

Case ID #:

(U// TROPIC VORTEX;
MEDIA LEAK-NEWSPAPER;
VICTIM- ;
SENSITIVE INVESTIGATIVE MATTER-OTHER
SENSITIVE MATTER

Synopsis: (U) To add a letterhead memorandum (LHM) notifying Department of Justice of initiation of full investigation codenamed TROPIC VORTEX to the case fil

nterintelligence Division to provide the LHM to DOJ

Reason:

ify On:

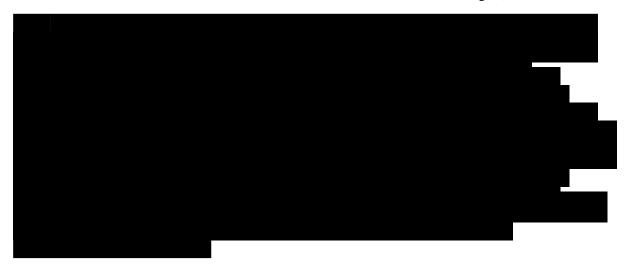
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U.S. Department of Justice

Federal Bureau of Investigation

Washington, D.C. 20535-0001



Page **1** of **6**

Classified By:
Derived From:
Declassify On:

(U) NOTIFICATION OF INITIATION OF INVESTIGATION

(U)	Date:	February 4, 2019
(U)	Subje	ct(s) of Investigation:
(U/,)	Type of Investigation:
		<pre>Preliminary Investigation (PI) X Full Investigation (FI)</pre>
		Single subject _X_ Multi-subject Enterprise Foreign intelligence collection
(U/,)	Investigation Initiated by:
		X Field Office FBI Headquarters
(U/,)	Date Initiated/Converted: January 31, 2019
(U/,)	Notice to DOJ via LHM Required:
		<pre>_X_ Full on USPER _X_ SIM (preliminary or full investigation) Enterprise investigation Foreign intelligence case</pre>
(U)	I. Pu	rpose of the Investigation:
inv	e a	Check the appropriate purpose for which the tion is being initiated, as per AGG-Dom II.B.1 and DIOG 6.2 and 7.2:
		$_{\rm X_{-}}$ (U//) To detect, obtain information about, prevent, protect against federal crimes or threats to the national security.

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___ (U//) To collect positive foreign intellig . (Full investigations only)

(U) II. Predication for the Investigation:

(U// ance(s)) Appropriate circumstances: Check the appropriate circ ance(s) on which the initiation of the Preliminary Investigation or Full Investigation is based, as per AGG-Dom II.B.3 and DIOG Sections 6.5 and 7.5:

X (U//) An activity constituting a federal crime or a thr to the national security has or may have occurred, is or may be occurring, or will or may occur and the investigation may obtain information relating to the activity or the involvement or role of an individual, group, or organization in such activity;

___ (U//F) An individual, group, organization, entity, i rmation, property, or activity is or may be a target of attack, victimization, acquisition, infiltration, or recruitment in connection with criminal activity in violation of federal law or a threat to the national security and the investigation may obtain information that would help to protect against such activity or threat;

____ (U//) The investigation may obtain foreign that is responsive to a positive foreign intelligence requirement, as defined in DIOG Section 7.4.C. (Full investigations only)

(U) Factual Predication:

(U// Deputy Attorney General (A/DAG) Dana Boente directed U.S. Attorney's Office District of Connecticut (USAO CT) Assistant U.S. Attorney (AUSA) John Durham do on a criminal referral from the regarding an unauthorized public classified information. In general, such investigations are conducted by the FBI's Counterintelligence Division (CD) with oversight from DOJ's National Security Division (NSD). However, at least one of the subjects of the investigation is a former senior FBI official who previously worked in NSD. To avoid a

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potential conflict of interest or an appearance thereof, the A/DAG assigned the investigation to AUSA Durham and the U.S. Postal Inspection Service (USPIS) instead of NSD and the FBI. On or about December 22, 2017, AUSA Durham and USPIS completed their investigation and provided a memorandum with their conclusions and recommendations to Attor

1 Jeff Sessions. (The memorandum is classified and is available for review in the FBI case fil

) In or about January 2019, CD received a draft memo dum from the USAO District of Columbia (DC) regarding the aforementioned investigation. (Upon finalization, the memorandum will be submitted to the case file.) USAO DC indicated the investigation may contain information relevant to other FBI investigations of unauthorized p es, including, b to, ECHOS FATE GY FALLS HRIS). In resp cted WFO to open urposes of reviewing the investigation and/or incorporating any information relevant to these other investigations. Therefore, WFO is opening a full investigation codenamed TROPIC VORTEX regarding an unauthorized public

(U//) As directed by CD Policy Guide , this invergation is being placed in a prohi status and does not require a additional approvals to do so. As directed by CD Policy Guide , this investigation is being conducted as a criminal invergation and designated as a sensitive investigative matter as at least one of the subjects is a former senior FBI official.

disclosure of U.S. Government classified information.

(U) Non-USPER:

Under DIOG Appendix G, Section 2.1, if a non-USPER, provide narrative demonstrating that the person is or may be:

____ A foreign power or working for a foreign powe

From a foreign country or entity that has been nated by the President or the Attorney General on the National Security Threat List (NSTL),

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in consultation with the National Security Council for purposes of the AGG-DOM based on the concern its activities present to the national security of the United States;

In another class designated by the Dire the FBI in consultation with the Assistant Attorney General for National Security;

X Not applicable.

(U) III. Sensitive Investigative Matter(s):

(U// ed) Check all pertinent sensitive investigative matter(s), as ded in DIOG Section 10.2.3.2 A-G, and Appendix G, Section 7 that apply to this investigation (If applicable, provide a narrative below addressing the sensitive investigative matter):

) A domestic public official or political (U// candidat) A religious or political organization or l prominent in such an organization; (U// an indiv) A member of the media or a news (U// organiza -(unless excepted in DIOG Appendix G, Section (U//) An individual having an academic nexus pted in DIOG Appendix G, Section G); (unless ial authorizing an investigation, should) Any other matter which, in the judgement X (U// be brought to the attention of FBIHQ and other DOJ official (U//) Any matter subject to the SORC as per x C and G; DIOG App ___ (U//) Not applicable

(U) IV. Certification:

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 $X_{\text{U}}/V_{\text{U}}$) The investigation is not based solely on the exer of First Amendment activities or race, religion, national origin or ethnicity of the subject;

 $_{\rm X_{-}}$ (U//) The investigation is an appropriate use of perso and financial resources.

(U) The CD point of	contac		vest		
Supervisory Special	Agent		at		FO
onta			is	t	
at		•			



FEDERAL BUREAU OF INVESTIGATION

Electronic Communication

Title:	(U//	CASE CLOSING	CONCURRENCE	Date:	02/25/2020
cc:		L			
From: CC	DUNTERINTE	ELLIGENCE	,		
Approved		BEKG MATTHEW	A		
Drafted H	By:				
Case ID ‡	#:		(U//) TROPIC VORTEX; MEDI LEAK-NEWSPAPER; VICTIM- SENSITIVE INVESTIGATIVE SENSITIVE MATTER	, MATTER-(
Synopsis: Investiga) To Docume	nt CD- Concurrence t	o Close	Captioned
		Reason:	from:		
Reference	e:				
Enclosure		losed are the Closing LHM	e following items:		
Details:					

Title: (U//) CASE CLOSING CONCURRENCE Re: , 02/25/2020

(U//) Based on the information provided below, this communication provides Section Chief concurrence to close the captioned investigation in accordance with Domestic Investigations and Operations Guide (DIOG) 7.12 and Counterintelligence Division Policy Guide (CD PG)

(U// On March 22, 2017, Department of Justice (DOJ) Acting Deputy Attorney General (A/DAG) Dana Boente directed US Attorney's Office District of Connecticut (USAO-CT) US Attorney (USA) John Durham to lead an investigation based on a criminal referral from the regarding an unauthorized public disclosure of U.S. Government (USG) classified information ("UPD").

The criminal referral indicated the New York Times published an article in October 2016 ("October 2016 NYT Article") containing a UPD.

(U//) In general, UPD investigations are conducted by the FBI's CD with oversight from DOJ's National Security Division (NSD). However, one of the subjects of the investigation was then FBI General Counsel James Baker, who had previously worked in NSD. To avoid a potential conflict of interest or an appearance thereof, the A/DAG assigned the investigation to USA Durham and the US Postal Inspection Service (USPIS) instead of NSD and CD.

(U//) On December 11, 2018, USA Durham and USPIS completed their investigation ("USPIS Investigation") and provided a memorandum ("USA Durham Memo") with conclusions and recommendations to Acting Attorney General (A/AG) Matthew Whitaker. The USA Durham Memorandum is classified

and is maintained in a 1A Package (See

). Portions of the USA Durham Memo at the classification are provided as follows.

The October 2016 NYT Article indicated there were two USG sources for the article. The USPIS Investigation revealed Baker to be one of the

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Re: 02/25/2020

two sources. However, the USPIS Investigation also revealed Baker disclosed USG classified information to the NYT under the belief he was ultimately instructed and authorized to do so by then FBI Director James Comey. For example, during interviews, Baker indicated FBI Chief of Staff James Rybicki instructed him (Baker) to disclose the information to the NYT, and Baker understood Rybicki was conveying this instruction and authorization from Comey. Additional details are classified and are included in an attachment (1A Package) to this document.

The USPIS Investigation

. Additional details are classified and are included in an attachment (1A Package) to this document.

District of Columbia (DC) ("USAO-DC Memo") via (i.e., the predecessor to CD—) regarding the USPIS Investigation and USA Durham Memo. In or about February 2019, WFO received the official USAO-DC Memo via In the USAO-DC Memo, USAO-DC indicated the USPIS Investigation and USA Durham Memo may contain information relevant to other FBI investigations of UPDs, including, but not limited to, ECHOS FATE (), FOGGY FALLS (), GENETIC CHRISTMAS (), and SIRENS LURE (). In response, directed WFO to open a full investigation for the purposes of reviewing the USPIS Investigation and USA Durham Memo and/or incorporating any information

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Re: , 02/25/2020

relevant therefrom to these other investigations. On January 31, 2019, WFO opened captioned full investigation TROPIC VORTEX to do so.

(U//) On April 8, 2019, WFO completed a review of the USPIS
Investigation and USA Durham Memo, noted significant findings therefrom
in a document (), and provided them to the attorneys,
agents, and professional staff assigned to TROPIC VORTEX, ECHOS FATE,
FOGGY FALLS, GENETIC CHRISTMAS, and SIRENS LURE. WFO did not identify any
additional investigative leads regarding Baker or the second source
for the October 2016 NYT Article. WFO did identify one additional
investigative lead as follows.

(U// On March 4, 2017, President Donald Trump tweeted he had just learned former President Barack Obama was tapping phones at Trump Tower during the 2016 election. On March 5, 2017, the NYT published an article titled "Comey Asks Justice Dept to Reject Trump's Wiretapping Claim" ("March 2017 NYT Article"). The March 2017 NYT Article reported a USG official indicated Comey asked the DOJ to publicly reject the assertions in President Trump's tweets, but the DOJ had not released any such statement. The tweets and article occurred shortly after the initiation of the USPIS Investigation. During interviews for the USPIS Investigation, multiple DOJ and FBI officials were asked about their discussions, actions, and responses to the tweets and article. Although these officials provided opinions on the identity of the USG official in this article, the USPIS Investigation did not determine who it was.

(U//) On October 21, 2019, WFO compiled findings from the USPIS Investigation regarding the tweets and the March 2017 NYT Article, and from additional investigation by WFO. The findings revealed Rybicki forwarded an email containing a proposed statement to the news media regarding the tweets to his (Rybicki's) presumed personal email account. The proposed statement originated from Comey and appeared to be at the

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Re: 02/25/2020

UNCLASSIFIED level of classification. WFO assessed Rybicki did so in furtherance of a potentially unauthorized disclosure to the news media, which appeared to be at the implicit direction of Comey. WFO documented these findings and assessment in _______, and presented them to the attorneys, agents, and professional staff assigned to TROPIC VORTEX, ECHOS FATE, FOGGY FALLS, GENETIC CHRISTMAS, and SIRENS LURE.

(U// Based on the findings and assessment, USAO-DC issued a preservation letter for Rybicki's personal email account in furtherance of potential legal process. However, USAO-DC subsequently declined to pursue additional legal process as the proposed statement appeared to be UNCLASSIFIED. WFO also prepared materials regarding the proposed statement for use in a November 2019 interview with Rybicki by USAO-DC and WFO, but USAO-DC declined to use them. As such, WFO considers this additional investigative lead complete.

(U// On January 30, 2020, USAO-DC issued a prosecutorial declination decision for TROPIC VORTEX, via meeting with and confirmation email to WFO, which is included as an attachment to this document (1A Package).

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U.S. Department of Justice Federal Bureau of Investigation

Washington, D.C. 20535-0001 CD4X-0028-19

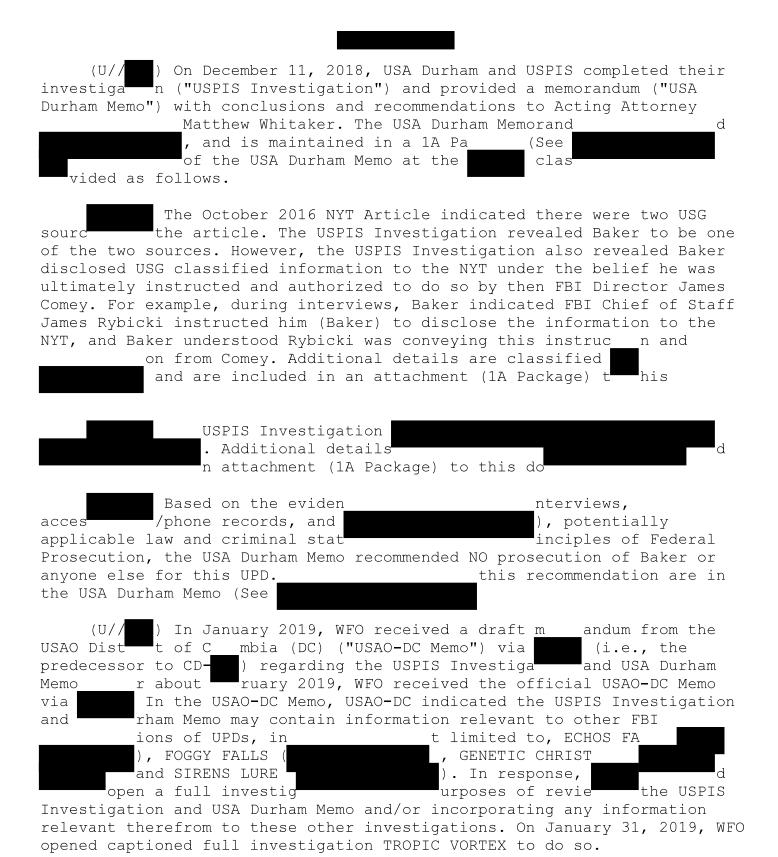
CD.



(U//)	Date: February 21, 2020
(U//)	Report: Closing Letterhead Memorandum
(U//)	Investigation: TROPIC VORTEX
(U//)	Preliminary Investigation (PI) X Full Investigation (FI)
		Single subject Multi-subject Enterprise Foreign intelligence collection X Unsub
(U//)	FI Initiated: <u>01/31/2020</u>
(U//)	I. Background/Predication for the Investigation:
	-) On March 22, 2017, Department of Justice (DOJ) Acting Deputy eral (A/DAG) Dana Boente directed US Attorney's Office Connecticut (USAO-CT) US Attorney (USA) ad an n based on a criminal referral from the regarding an unauthorized public disclous USG) classified information ("UPD").
an ar	T.	The criminal referral indicated the New York Times published n October 2016 ("October 2016 NYT Article") containing a UPD.
with	(U//) In general, UPD investigations are conducted by the FBI's CD ht from DOJ's National Security Division (NSD). However, one

This document contains neither recommendations nor conclusions of the FBI. It is the property of the FBI and is loaned to your agency; it and its contents are not to be distributed outside your agency.

of the subjects of the investigation was then FBI General Counsel James Baker, who had previously worked in NSD. To avoid a potential conflict of interest or an appearance thereof, the A/DAG assigned the investigation to USA Durham and the US Postal Inspection Service (USPIS) instead of NSD and



(U) II. Conclusion

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(U//) On April 8, 2019, WFO completed a review of the USPIS Invegation adocument (months), and provided them to the attorneys, assigned to TROPIC VORTEX, ECHOS FATE, FOGGY FALLS, GENETIC CHRISTMAS, and SIRENS LURE. WFO did not additional investigative leads regarding Baker or the second for the October 2016 NYT Article. WFO did identify one additional investigative lead as follows.

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(U// gation regarding the tweets and the March 2017 NYT Article, and from additional investigation by WFO. The findings revealed Rybicki forwarded an email containing a proposed statement to the news media regarding the tweets to his (Rybicki's) presumed personal email account. The proposed statement originated from Comey and appeared to be at the UNCLASSIFIED level of classification. WFO assessed Rybicki did so in furtherance of a potentially unauthorized disclosure to the news media, which appeared to be at the impli omey. WFO documented these findings and assessment in the attorneys, agents, and profes

ECHOS FATE, FOGGY FALLS, GENETIC CHRISTMAS, and SIRENS LURE.

(U//) Based on the findings and assessment, USAO-DC issued a preservation letter for Rybicki's personal email account in furtherance of potential legal process. However, USAO-DC subsequently declined to pursue additional legal process as the proposed statement appeared to be UNCLASSIFIED. WFO also prepared materials regarding the proposed statement for use in a November 2019 interview with Rybicki by USAO-DC and WFO, but USAO-DC declined to use them. As such, WFO considers this additional investigative lead complete.

 (U/\sqrt{M}) On January 30, 2020, USAO-DC issued a prosecutorial declination decian for TROPIC VORTEX, via meeting with and confirmation email to WFO, which is included as an attachment to this document (1A Package).

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(U//) The FBI WFO point of contact for this investigation is SA ,

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FEDERAL BUREAU OF INVESTIGATION

Electronic Communication

Title: (U) Closing of Full Inv VORTEX	restigation TROPIC	Date:	03/13/2020
From: WASHINGTON FIELD WF- Con:	,		
Approved By:			
Drafted By:			
Case ID #:	(U//) TROPIC VORTEX; MEDIA LEAK-NEWSPAPER; VICTIM- SENSITIVE INVESTIGATIVE I SENSITIVE MATTER	, MATTER-(

Synopsis: $(U/\sqrt{2})$ To close captioned full investigation TROPIC VORTEX regarding an unauthorized public disclosure of USG classified information.

Details:

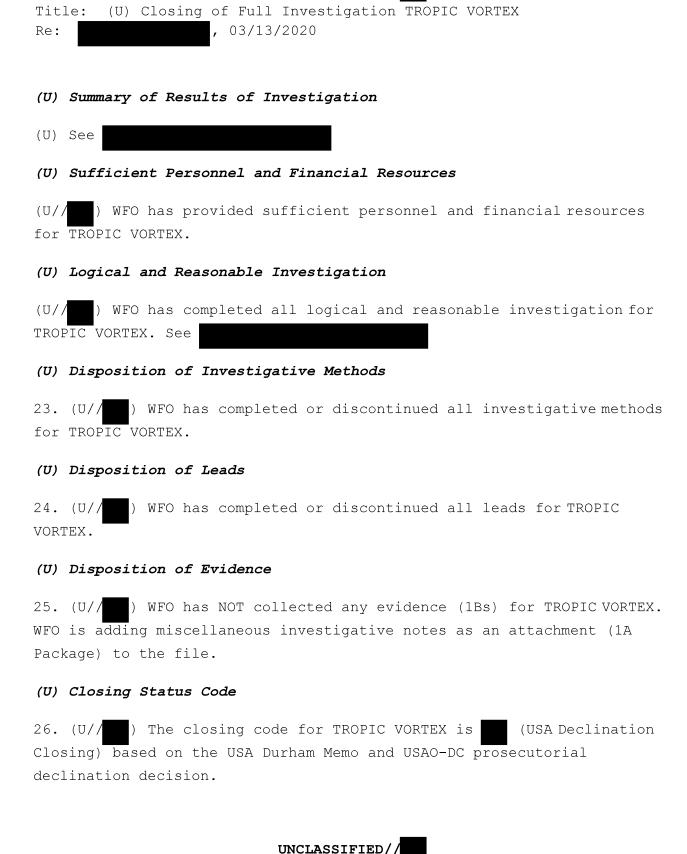
(U) Closing of Full Investigation

(U) Washington Field Office (WFO) is closing captioned full investigation TROPIC VORTEX. See for WFO recommendation to close investigation. This serial contains the justification for closing along with US Attorney's Office District of Columbia (USAO-DC) declination to prosecute; and it documents the Domestic Investigations and Operations Guide (DIOG) 7.12 and Counterintelligence Division Policy Guide (CD PG) standards for closing a full investigation (copied below).

(U) DIOG and CD Standards for Closing of Full Investigation

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Title: (U) Closing of Full Investigation TROPIC VORTEX Re: , 03/13/2020

(U) Miscellaneous

(U) See for Counterintelligence Division
(CD-) concurrence to close investigation.

This serial contains the closing letterhead memorandum (LHM) for

Department of Justice National Security Division (DOJ-NSD).

(U) As the closing of captioned investigation has been discussed and coordinated at biweekly meetings involving WFO, CD————, NSD, DOJ-NSD, and USAO-DC, CD——— has advised WFO does not need to wait for a response to the closing LHM from DOJ NSD.

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